

# Policy Update

## December 2007

### 1. POLITICAL ROUND-UP

- 1.1 Ministerial statements on value of sport
- 1.2 Funding increase for Scottish third sector

### 2. LONDON 2012 & GLASGOW 2014

- 2.1 Legacy Trust UK launched
- 2.2 Statutory Instrument on Olympic funding laid in Parliament
- 2.3 Culture, Media and Sport Select Committee takes evidence on 2012
- 2.4 Commonwealth Games Bill laid in Scottish Parliament

### 3. REGULATION AFFECTING SPORT AND RECREATION

- 3.1 Independent Safeguarding Authority
- 3.2 Potential extension of Freedom of Information Act
- 3.3 Further Charities Act provision in force
- 3.4 Dormant Bank and Building Society Accounts Bill
- 3.5 Response framework for influenza pandemic
- 3.6 Proposals to make licensing regime less onerous

### 4. COUNTRYSIDE & WATER

- 4.1 DEFRA consults on third sector strategy
- 4.2 DEFRA consults on revised Bathing Water Directive

### 5. FISCAL & FINANCE

- 5.1 Community Amateur Sports Clubs
- 5.2 Guidance on reserves

### 6. LOCAL AUTHORITIES

- 6.1 Communities and Local Government publishes national indicators
- 6.2 Principles for third sector representation
- 6.3 Creating strong, safe and prosperous communities: statutory guidance

### 7. RESEARCH ROUND-UP

- 7.1 World Cancer Research Fund report
- 7.2 Women and sporting participation
- 7.3 Children and Young People Today
- 7.4 Everyday Swim
- 7.5 Volunteering research resources



## 1. POLITICAL ROUND-UP

### 1.1 Ministerial statements on value of sport

In a speech given last week by Secretary of State for Culture, Media and Sport, James Purnell MP, a major shift in government sports policy was announced.

The speech identified community sport as the last piece in a jigsaw in which both school and elite sports were already well positioned and explicitly stated the government's position that: a) sport matters in itself; and that b) competitive sport is a good thing. The Secretary of State went on to clarify this, saying that sport should no longer be defined in terms of its spill-over benefits, but should be supported for its own sake.

This new approach is, of course, in marked contrast to previous policies of funding sport to meet other public policy agendas – notably in health and home affairs. James Purnell also used the speech to announce a review of Sport England and its priorities. He said that its new focus should simply be “on the delivery of an excellent sporting infrastructure from the grassroots up. That means creating excellent national governing bodies, clubs, coaches and volunteers, supported by the investment we've already made in facilities”

He also made an offer to sports governing bodies: “We want to create whole sports plans, with a single funding pot. We will free them up from the bureaucracy and bidding that they complain about today. But, in return, they will need to commit to clear goals to improve participation, coaching and the club structure. And in particular, they will need to show how they will reach groups who do less sport today, whether women, poorer groups or some ethnic minorities.” Clearly this is a step back from the regional funding arrangements recently set in train by Sport England.

The Secretary of State announced that he will also lead a cross-departmental review to ensure that government departments are working together to deliver a physical activity strategy for all. The review will involve the Department of Health and also Andy Burnham, Chief Secretary to the Treasury, who is a keen supporter of sport. The full speech can be found at:

[http://www.culture.gov.uk/Reference\\_library/Minister\\_Speeches/James\\_Purnell/JPspeech\\_World\\_Class\\_Community\\_Sport\\_28Nov07.htm](http://www.culture.gov.uk/Reference_library/Minister_Speeches/James_Purnell/JPspeech_World_Class_Community_Sport_28Nov07.htm)

Derek Mapp also tendered his resignation from Sport England. A statement can be found on the Sport England [www.sportengland.org](http://www.sportengland.org).

**Next steps:** CCPR will, of course, closely monitor both the review of Sport England's strategy and the wider review of cross-government policy. CCPR Major Spectator Sports Division and RFL Chair, Richard Lewis, will be a member of the Sport England review group, alongside Steve Grainger from the Youth Sport Trust and Ged Roddy, Sport England's Deputy Chair.

CCPR has also sought and been given assurances from DCMS that it will be closely involved in the four month cross-departmental policy appraisal process.

## 1.2 Funding increase for Scottish third sector

On 14 November 2007, the Scottish Government outlined its spending commitments for the next three years. The spending review saw a major commitment to the Scottish third sector; a total of £93 million of central government funding over three years was announced which includes a new £30 million social investment fund and £63 million to be allocated to 'development programmes'. The budget will also support volunteering and a series of strategic partnerships with national third sector organisations aimed at building third sector capacity.

Further information is available at: <http://www.scvo.org.uk/scvo/NewsAndEvents/TFNetArticle.aspx?pid=3787>.

**Scope:** Scotland

## 2. LONDON 2012 & GLASGOW 2014

### 2.1 Legacy Trust UK launched

The Big Lottery Fund, the Arts Council and the Department for Culture, Media and Sport have endowed Legacy Trust UK with £40m. This - and other funds that the Trust will raise from other public and philanthropic sources - will be used to support cultural, artistic, educational and sporting activities that celebrate the 2012 Games.

Currently there are plans for projects that benefit the whole UK, including £6 million for the UK School Games. The rest of the money will be allocated to specific projects via the three nations and nine English regions of the UK. The Trust will co-ordinate its work with the London Organising Committee of the Olympic and Paralympic Games, and it is expected that many of the projects that the Trust funds will be eligible for inclusion in the programme for the Cultural Olympiad, which is a key element of the 2012 Games.

Launching the fund, Dugald Mackie, chair of Legacy Trust UK said: "This money will create a legacy from the London Games that will benefit people all over the country for years to come. The Trust intends to make a small number of high-value grants to partners that can co-ordinate significant programmes to deliver on our promise. We expect to make the first awards next autumn".

**Scope:** UK

**What this means for CCPR members:** The Trust presents an opportunity for CCPR members to develop 2012-themed projects to promote their activities.

**Next steps:** CCPR recommends that members visit [www.legacytrustuk.org](http://www.legacytrustuk.org) to find out more about the application process.

## 2.2 Statutory Instrument on Olympic funding laid in Parliament

The legislation to transfer funds from National Lottery good causes to help fund the London 2012 Olympic and Paralympic Games has now been laid before Parliament. This statutory instrument, if passed, would enable the Government to transfer £1.085 billion from National Lottery distributors to help meet the cost of the facilities and infrastructure for the 2012 Games. It follows the announcement of the full funding package in March 2007, when the Government set out plans to redirect £675 million from the National Lottery good causes, along with the earlier allocation of £410 million. The date for debating this legislation has yet to be set.

**Scope: UK**

## 2.3 Culture, Media and Sport Select Committee takes evidence on 2012

The House of Commons Culture, Media and Sport Select Committee is taking evidence on the London 2012 Games, with particular focus on: progress in preparing venues both within the Olympic Park and elsewhere; developments in securing funding for all aspects of the Games; the legacy use of the venues; impact of the Games upon grassroots involvement in sports and; standards of performance by UK participants at the Olympic and Paralympic Games in 2008 and 2012.

On 20 November, the Committee took evidence in two sessions; first, from representatives of national governing bodies, and second, from UK Sport. In relation to a legacy of participation from the 2012 Games, Mr David Sparkes, Chief Executive of British Swimming, argued that while fantastic work was taking place in British sport to inspire more regular participation, someone was yet to pick up the 'legacy ball' or 'connect the dots'.

In terms of funding for sport, representatives of all the national governing bodies present stated that funding for elite sport was sufficient; if more funding was made available, this should be directed at grassroots sport – facilities, community sports clubs and coaching. Mr Ed Warner, Chairman of UK Athletics, said that if children and young people were to go down the pathway from 'playground to podium', participation investment was needed at every level.

## 2.4 Commonwealth Games Bill laid in Scottish Parliament

Following a successful bid to host the 2014 Commonwealth Games in Glasgow, the Scottish Parliament has prepared legislation to enable the delivery of the games. The Glasgow Commonwealth Games Bill provides for compulsory land purchase, commercial protection of the Games, and transport regulation during the Games.

For more information visit: <http://www.scottish.parliament.uk/s3/bills/04-GlasgowCommGames/b4s3-introd.pdf>.

**Scope: Scotland**

## 3. REGULATION AFFECTING SPORT AND RECREATION

### 3.1 Independent Safeguarding Authority

The Government is consulting on the exact scope of activities requiring individuals to register with the Independent Safeguarding Authority (ISA). Of particular interest to sport and recreation organisations is the question of when the presence of children is 'merely incidental' to an activity targeted at adults. This is especially salient when children participate alongside adults.

**Scope:** England, Wales and Northern Ireland, with parallel legislation underway in Scotland

**What does this mean for sport:** the outcome of this consultation will define those individual workers and volunteers within sport that will be brought within the scope of the Act and therefore required to register with the Independent Safeguarding Authority.

**Next steps:** CCPR has prepared a draft response to the consultation (available at <http://www.ccpr.org.uk/ourcampaigning/uk/consultationsandbriefings/>) and would welcome members' views on this. These should be sent to [ahanson@ccpr.org.uk](mailto:ahanson@ccpr.org.uk) and/or posted on the discussion board you can find there.

CCPR would also recommend that members respond directly to the consultation, which is available at: <http://www.dcsf.gov.uk/consultations/conDetails.cfm?consultationId=1516>. The deadline for responses is 20 February 2008.

### 3.2 Potential extension of Freedom of Information Act

The Ministry of Justice is consulting on proposals to extend the Freedom of Information Act to non-statutory organisations deemed to be carrying out functions 'of a public nature'. Activities under consideration include services carried out by private bodies on behalf of public authorities (eg leisure centres operated by leisure trusts), and functions of a regulatory nature (eg admission to a particular activity or profession). Bodies in receipt of significant levels of public funding are also considered for inclusion.

**Scope:** England and Wales

**Next steps:** CCPR has prepared a response to the consultation (available at <http://www.ccpr.org.uk/ourcampaigning/uk/consultationsandbriefings/>) and would welcome members' views. These should be sent to [ahanson@ccpr.org.uk](mailto:ahanson@ccpr.org.uk) and/or posted on the discussion board.

We would also encourage members to respond directly. The consultation document is available at: <http://www.justice.gov.uk/publications/cp2707.htm> and the deadline for responses is 1 February 2008.

## 3.3 Further Charities Act provision in force

The implementation plan for Charities Act 2006 has been updated. The Second Commencement Order will cover:

- mergers of charities and the Register of Mergers, which will commence in November.
- changes to fundraising statements, which are likely to come into effect in January 2008.

The plan also details what will be in the Third Commencement Order (first quarter of 2008), including charity audit and accounting, public benefit requirement, the Charity Tribunal and new powers for the Charity Commission. The Charitable Incorporated Organisation model is expected to arrive in summer 2008.

Further information is available at:

[http://www.cabinetoffice.gov.uk/third\\_sector/law\\_and\\_regulation/charities\\_act\\_2006/implementation.aspx](http://www.cabinetoffice.gov.uk/third_sector/law_and_regulation/charities_act_2006/implementation.aspx)

**Scope:** England and Wales

## 3.4 Dormant Bank and Building Society Accounts Bill

The Government introduced the Dormant Bank and Building Society Accounts Bill into the House of Lords on 7 November. The Bill takes forward the Government's plans to reinvest money from unclaimed assets in dormant bank accounts in the wider community, including a focus on 'youth services'. During the second reading in the Lords on 21 November, the Government's spokesman, Lord Davies of Oldham, cited the current estimate from the British Bankers' Association which suggests that there is between £250 million and £350 million in banks, and up to £150 million in building societies lying dormant.

**Scope:** UK

**Next steps:** in CCPR's response to a consultation on the scheme earlier this year, CCPR highlighted the case for investment in sporting opportunities and will monitor the progress of the Bill closely to ensure this case is heard.

## 3.5 Response framework for influenza pandemic

In the light of recent outbreaks of avian flu, the Department for Health has published a framework outlining how the UK will respond to an influenza pandemic. Whilst the primary audience for this is healthcare professionals, sports organisations planning international events where participants may be drawn from influenza hotspots may wish to take note. Should an outbreak occur in Britain event organisers will also need to respond appropriately.

**Scope:** UK

**What this means for sport:** an outbreak of influenza overseas may curtail travel plans for foreign competitors, whilst an outbreak in the UK may also restrict domestic events.

**Next steps:** See page 33 of this document for further guidance regarding domestic sports activities [http://www.dh.gov.uk/en/Publicationsandstatistics/Publications/PublicationsPolicyAndGuidance/DH\\_080734](http://www.dh.gov.uk/en/Publicationsandstatistics/Publications/PublicationsPolicyAndGuidance/DH_080734).

## 3.6 Proposals to make licensing regime less onerous

The Department for Culture, Media and Sport has launched a consultation to make the licensing system less bureaucratic.

Under new proposals licensees will be able to make slight changes to the way they operate without having to go through the full variation process, which costs £385. Changes such as small-scale refurbishment, choosing to serve pub or hosting an acoustic music night would, under the proposals, no longer require a full variation, saving licensees as much as £2.8m a year.

The full consultation, which closes on 20 February can be found here. Comments should be to [ahanson@ccpr.org.uk](mailto:ahanson@ccpr.org.uk).

**Scope:** England and Wales

## 4. COUNTRYSIDE & WATER

### 4.1 DEFRA consults on third sector strategy

Defra has recently launched 'Towards a Defra Third Sector Strategy', which seeks ideas and views on Defra's consultation on their Third Sector Strategy. Defra's vision is to create a framework where the Third Sector can flourish, be strong and independent and maximise it's potential to contribute to Defra's mission to live within our environmental means.

CCPR will be responding on behalf of members and contributions are welcomed.

The deadline for responses is 22 February 2008. To view the consultation visit: <http://www.defra.gov.uk/corporate/consult/thirdsector-strategy/consultation.pdf>

### 4.2 DEFRA consults on revised Bathing Water Directive

Defra invites your views on proposals for implementing the revised Bathing Water Directive, 2006/7/EC. Views are in particular sought on:

- the number and type of bathing waters where measures should be taken to improve the water quality;
- the development of a prediction and discounting system; and
- the development of public information for beach signage.

CCPR will be responding on behalf of members and comments are welcomed.

For further info visit: <http://www.defra.gov.uk/corporate/consult/bathingwaters/index.htm>.

Deadline for responses is 4 February 2008.

**Scope:** England and Wales

## 5. FISCAL & FINANCE

### 5.1 Community Amateur Sports Clubs

There are now 4,528 clubs registered as CASCs, claiming an estimated total cash benefit of at least £22.8 million up to 31 October 2007. Over £3.3 million has been reclaimed via Gift Aid, despite only 10% of CASCs utilising this benefit. For advice on maximising Gift Aid, please visit <http://www.cascinfo.co.uk/giftaid/>.

**What next:** CCPR has recently met with a number of governing bodies separately to discuss the promotion of the CASC scheme in a way that is relevant to their clubs and members. If you would like to meet with CCPR to consider ways to improve the scheme's profile then please contact Ben Andersen-Tuffnell ([bat@ccpr.org.uk](mailto:bat@ccpr.org.uk)).

### 5.2 Guidance on reserves

Guidance to provide voluntary and community organisations with best practice advice on financial reserves has been produced by Northern Ireland's Department of Finance and Personnel, working with the sector.

Further information is available at [http://www.nicva.org/index.cfm/section/publications/key/guidance\\_on\\_organisational\\_reserves](http://www.nicva.org/index.cfm/section/publications/key/guidance_on_organisational_reserves).

## 6. LOCAL AUTHORITIES

### 6.1 Communities and Local Government publishes national indicators

The Government has reduced its performance measurement regime for local authorities from more than a thousand indicators to a more manageable 198. Local authorities will then agree to focus on improvement against 35 of these according to local need. In addition to this the performance management regime will aim to Count-Once-Use-Numerous-Times, thus easing the data collection burden.

**Scope:** England

**What this means for sport:** For the first time both youth participation (National Indicator 57) and adult participation (National Indicator 8) in sport are included specifically within the performance framework. These will be measured via the annual School Sport survey, and Sport England's Active People survey respectively.

**What next:** To view the indicators visit: <http://www.communities.gov.uk/publications/localgovernment/nationalindicator>.

## 6.2 Principles for third sector representation

The Department for Communities and Local Government has published a draft set of principles which aim to help third sector organisations gain effective representation on the Local Strategic Partnerships which set the Local Area Agreement.

**Scope:** England

**What this means for sport:** Local Strategic Partnerships drive services and investment within local authorities, and Government guidance sets out a 'clear expectation that: the local third sector will be actively involved with all LSPs in helping to shape the local area.' These principles advise how voluntary sports clubs, as part of the broader 'third sector' can best position themselves to engage with the LSP.

**Next steps:** to view the draft principles visit: <http://www.communities.gov.uk/publications/communities/principlesofrepresentation>.

## 6.3 Creating strong, safe and prosperous communities: statutory guidance

This draft guidance sets out how local authorities should involve external partners in setting and delivering the Local Area Agreement which drives investment to create 'strong, safe and prosperous communities' in the local authority area. Essentially this is the process by which the local authority will choose which 35 of the 198 National Indicators to prioritise.

**Scope:** England

**What this means for sport:** Sport will need to be engaged in the LAA process in order to influence the indicators that are prioritised.

**Next Steps:** To view the guidance visit: <http://www.communities.gov.uk/publications/localgovernment/statutoryguidance>.

## 7. RESEARCH ROUND-UP

### 7.1 World Cancer Research Fund report

Food, nutrition, physical activity, and the prevention of cancer: A global perspective, published by the World Cancer Research Fund is an extremely extensive research report, compiled over six years, which reviews all the relevant research, using the most meticulous methods, in order to generate a comprehensive series of recommendations on food, nutrition, and physical activity, designed to reduce the risk of cancer and suitable for all societies.

The report states that all forms of physical activity protect against some cancers, as well as against weight gain, overweight, and obesity; correspondingly, sedentary ways of life are a cause of these cancers and of weight gain, overweight, and obesity. Furthermore, the evidence shows that physical activity protects against other diseases and that sedentary ways of life are causes of these diseases.

To read the full report, visit: <http://www.dietandcancerreport.org/?p=ER>.

## 7.2 Women and sporting participation

The Women's Sport and Fitness Foundation this month published a research report, which details the status and reasons for women's critically low levels of physical activity, and was commissioned in order to create the debate that will lead to the first national strategy to increase women's participation.

The report shows that there is a crisis in women's participation in sport and exercise: more than 80 per cent of women are not doing enough physical activity to benefit their health. One forecast in participation rates shows a potential fall of 5.5 per cent by 2017. At the same time, three out of five women believe that they do enough exercise to be healthy, whereas in reality less than one in five is actually doing enough.

To read the full report, visit: [http://www.wsff.org.uk/documents/printable\\_Flare\\_report.pdf](http://www.wsff.org.uk/documents/printable_Flare_report.pdf).

## 7.3 Children and Young People Today

The Department for Children, Schools and Families recently published a research report, Children and Young People Today, which will provide the evidence base for the development of the department's Children's Plan. Participation in sport was highlighted in relation to securing the wellbeing and health of children and young people and keeping children and young people on the path to success.

To read the full report, visit: <http://www.dfes.gov.uk/publications/childrensplanevidence/>.

## 7.4 Everyday Swim

Everyday Swim, the national project led by the Amateur Swimming Association, which aims to get more people swimming, has published its interim report. Based on secondary analysis of participation data from Sport England's Active People survey, as well as facility usage data, and group and individual qualitative data, the monitoring and evaluation, undertaken by the Sport Industry Research Centre has been built in from the outset of the project.

To access the full report, visit: <http://www.everydayswim.org/page.asp?section=000100010020&itemTitle=Learning>.

## 7.5 Volunteering research resources

The Institute for Volunteering Research and Volunteer Development Scotland are exploring the demand for online resources linked to the Volunteering Impact Assessment Toolkit, which was developed to help organisations undertake their own research.

Further information is available at: [https://www.surveymonkey.com/s.aspx?sm=g\\_2feXaDXDW8Bh37K5g4OMBg\\_3d\\_3d](https://www.surveymonkey.com/s.aspx?sm=g_2feXaDXDW8Bh37K5g4OMBg_3d_3d)

*If you do not wish to receive this service or would like to register other colleagues to receive this email, please inform [info@ccpr.org.uk](mailto:info@ccpr.org.uk).*